# State of Hawai`i DEPARTMENT OF LAND AND NATURAL RESOURCES Division of Forestry and Wildlife Honolulu, Hawaii 96813

February 11, 2010

Chairperson and Members Board of Land and Natural Resources State of Hawaii Honolulu, Hawaii

Land Board Members:

SUBJECT:

REQUEST TO CONDUCT A PUBLIC HEARING REGARDING DESIGNATION OF 1,517 ACRES OF FOREST RESERVE LAND INTO THE NATURAL AREA RESERVES SYSTEM AND WITHDRAWN FROM THE FOREST RESERVES SYSTEM AT NAKULA, MAUI, TMK 2-1-8-1-6 AND 2-1-8-9

#### **BACKGROUND:**

DLNR proposes that a portion of the Kahikinui Forest Reserve, on the southern slope of Haleakala, become part of the State of Hawaii Natural Area Reserves System. This Reserve would include an area of approximately 1,517 acres in the Nakula region on the south slope of Haleakala volcano.

The proposed Nakula NAR contains a sampling of native plant communities typical of the upland slopes of leeward Haleakala. The majority of these are globally imperiled, and none are well represented within the Statewide NAR system. Special protection is needed for a tract of *Koa* dominated forest that occupies the proposed Reserve. Leeward Haleakala's *Koa* forest is a unique resource that is rapidly disappearing, and establishment of a Nakula NAR will protect a significant portion of what remains, including many species of endangered plants and animals. A forest restoration program including construction of fences intended to improve habitat for other rare forest birds is ongoing.

The NARS Commission advises the governor and the department about preservation of natural resources in Hawaii, and has the statutory duty under HRS § 195-7 to "Conduct studies of areas for possible inclusion within the reserves system; Recommend to the governor and the department areas suitable for inclusion within the reserves system." To fulfill these duties, the Commission has studied, discussed, and prioritized areas that would be appropriate to include into the NARS, and conducted meetings with the Maui DOFAW branch to determine appropriate boundaries for this proposal. The branch recommended that that areas above the proposed fences on both proposed NAR and Forest Reserve land have zero tolerance for ungulates. DOFAW also recommended staff continue pursuing public access, as there is no public access across the private and leased

lands that surround the area. DOFAW officially recommended the NAR on December 1, 2009, and the NARS Commission recommended the area at its January 20, 2010 meeting.

#### **RECOMMENDATION**: That the Board:

- 1) Grant permission to conduct a public hearing on Maui regarding addition of Nakula into the Natural Area Reserves System and withdrawn from the State Forest Reserves land currently Kahikinui Forest Reserve;
- 2) Authorize the Chairperson to set the dates and times for the public hearing and;
- 3) Authorize the Chairperson to appoint a hearing master for the public hearing.

Respectfully Submitted,

PAUL J. CONRY, Administrator Division of Forestry and Wildlife

APPROVED FOR SUBMITTAL:

DAURA H. THIELEN, Chairperson

Attachment: Map and Proposal for the Nakula Natural Area Reserve

# PROPOSAL FOR NAKULA NATURAL AREA RESERVE June 2009

#### I EXECUTIVE SUMMARY

A portion of the Kahikinui Forest Reserve, on the island of Maui, is proposed for inclusion in the State of Hawaii Natural Area Reserve System (NARS). Designation of the area as the Nakula NAR will not only protect unique natural features and endangered species found there, but will have a positive effect on other conservation efforts in the region.

## II INTRODUCTION (General)

DLNR proposes that a portion of the Kahikinui Forest Reserve, on the southern slope of Haleakala, become part of the State of Hawaii Natural Area Reserves System. This Reserve would include an area of approximately 1517 acres in the Nakula region on the south slope of Haleakala volcano.

This proposed Nakula NAR contains a sampling of native plant communities typical of the upland slopes of leeward Haleakala. The majority of these are globally imperiled, and none are well represented within the Statewide NAR system. Special protection is needed for a tract of *Koa* dominated forest that occupies the proposed Reserve. Leeward Haleakala's *Koa* forest is a unique resource that is rapidly disappearing due to neglect, and establishment of a Nakula NAR will protect a significant portion of what remains.

20 species of rare plants have been reported from the proposed NAR or adjacent lands with similar habitat; 8 of these are listed as endangered. The proposed Reserve is adjacent to Federally designated Critical Habitat areas that have similar habitat types.

At present, the area is habitat for two endangered birds, the endangered Hawaiian bat, and the endangered moth *Manduca blackburni*. A forest restoration program intended to improve habitat for other rare forest birds is ongoing, and would be facilitated by formal protection of the area as a NAR.

### III BACKGROUND AND HISTORY

#### Past Land Use

The proposed NAR is part of a larger tract established as the Kahikinui Forest Reserve (FR) on December 22, 1928. The original Kahikinui Forest Reserve included *mauka* lands at Kahikinui, Nakula, Kaupo, Nu'u, Wailaulau, and Papa'anui. These lands totaled approximately 15,800 acres that are now owned by the State of Hawaii, private entities and the Department of Hawaiian Homelands. Management responsibility was originally given to the Territorial Department of Forestry.

Correspondence dating from this time repeatedly mentions that large herds of feral goats, as well as cattle trespassing from neighboring ranches, were considered a critical threat to the survival of this forest.

Numerous attempts were made over the years to address these issues, typically

involving construction of cattle fences along forest boundaries, and establishing accesses for goat hunters. However, due to the remote location and limited resources available, success was limited. Some level of goat control was achieved through public hunting; primarily in the western portion of the Forest Reserve, near the Polipoli road access. Goats and cattle in the Nakula region were largely left uncontrolled.

In 1985, the portion of the Forest Reserve at Kahikinui, which is owned by the Department of Hawaiian Homelands (DHHL), was withdrawn from management by the Division of Forestry and Wildlife (DOFAW). While the intent of this action was to allow DHHL to manage forest lands for the benefit of settlers on Hawaiian Homelands, it has hampered DOFAW's ability to manage State lands at Nakula. The only feasible hunter access to Nakula involves crossing DHHL lands by jeep and foot trail. After the withdrawal, this access was closed to the general public. Nakula was landlocked, and public hunting has essentially ceased.

#### Present Land Use

The Nakula portion of the Kahikinui Forest Reserve is presently managed by the Division of Forestry and Wildlife. It is available for daily public hunting of feral pigs and goats as part of hunting unit C. DOFAW does not maintain a hunter check station for this area, nor are harvest reports kept. There is no road or developed foot trail to the area. With permission, it can be accessed through the DHHL lands to the east; or through lands owned/leased by Haleakala Ranch to the south. These accesses are not available to the general public. The upper portion of Nakula cannot be reached from the Haleakala National Park due to "stay on trail" rules. No trails from the park lead to the Kahikinui Forest Reserve.

#### Cultural/Recreational Uses

An archaeological reconnaissance study and cultural practices assessment of the area was recently conducted as part of the Environmental Assessment for the Forest Restoration Fence described later in this document. The survey primarily covered the area in the immediate vicinity of the fence corridor (around the parcel perimeter), and no historic sites were recorded there. The report also states that due to the steep terrain and high elevation in the area, it would be "expected to contain few sites, especially given the rugged topography of the area. If present, sites would include rock shelters, cairns, quarry sites, petroglyphs, ridge trails or other temporary-use sites." No ongoing cultural practices were identified.

Hunting for pigs and goats is presently allowed in the DOFAW administered portion of the Kahikinui Forest Reserve. The area is extremely remote, and there is no public access across the private and leased lands that surround it. As a result, DOFAW does not maintain check stations or other means to monitor hunting or other activity in the area.

The region has what can only be described as a "super-abundance" of game animals (primarily goats). Hunters who have permission to use the surrounding lands are easily able to take their 'bag limit' long before reaching the Nakula tract; the core of this remote area rarely, if ever, sees hunters. There are no developed trails or roads to the

area; it can only be traversed by following rugged cross-country routes.

#### Conservation History

Until recently, very little conservation activity had taken place at Nakula. The need for forest protection was obvious when FR designation occurred 1928. Goat and cattle control were sporadically undertaken when resources became available, but in general, the area has seen minimal management for the 80 years that DOFAW has had stewardship responsibility.

During the 1980's, a strategic fence intended to protect rare plants in a very small portion of Manawainui gulch (on DHHL lands adjacent to Nakula) was installed, but this is not regularly maintained.

After the Kahikinui lands reverted to DHHL, community interest in forest restoration began to increase. In 1995, the Kahikinui Forest Partnership Working Group submitted a community forest management plan to the DHHL. This group later took the name LIFE [Living Indigenous Forest Ecosystems], and assumed a lease over a portion of the DHHL owned forest lands. Their goal is to involve settlers on Hawaiian Homelands with the stewardship of the Kahikinui Forest. One ongoing LIFE project involves construction of a fence to protect the most intact forested area on DHHL lands. This project is adjacent to the proposed Nakula NAR.

In 2003, ten land owners, including the State of Hawaii, signed a memorandum of understanding for the Leeward Haleakala Watershed Restoration Partnership. The intent of the partnership is to support restoration of native ecosystems [primarily *Koa* forests] on 43,000 acres of leeward Haleakala above 3500' elevation, creating framework for regional cooperation and fund raising.

In 2004, DOFAW began work on an ungulate proof fence intended to enclose a portion of the Nakula tract. The area planned for enclosure by this "Forest Restoration Fence" roughly corresponds to the area proposed for NAR designation. The purpose of the fence is to exclude ungulates, allowing regrowth of *Koa* forest, and subsequent reintroduction of endangered forest birds to an improved habitat on leeward Haleakala. The project is being undertaken in cooperation with DHHL and LIFE, as the fence will protect forest on their lands as well. By late 2005, the lower boundary fence of the Nakula tract (between Waiopae and Pahihi gulches) had been completed, and funds for additional sections had been encumbered. Work on the fence along the eastern boundary of the proposed NAR was scheduled to begin in 2006. However, DOFAW is analyzing an alternate eastern boundary of the fence to encompass a larger area than originally proposed.

The NARS Commission advises the governor and the department about preservation of natural resources in Hawaii, and has the statutory duty under HRS § 195-7 to "Conduct studies of areas for possible inclusion within the reserves system; Recommend to the governor and the department areas suitable for inclusion within the reserves system." To fulfill these duties, the Commission has studied, discussed, and prioritized areas that would be appropriate to include into the NARS. In 2005, this area was prioritized, and a proposal was presented to the Maui Branch of DOFAW in 2007. In 2008, the Enhancement Initiative of the NARS Commission again prioritized this area as "biologically important." In 2009, a NAR proposal that contained the entire Forest

Reserve, except for 900 acres of the southeast portion, was discussed with staff from the Maui and Administration branches of the Division of Forestry and Wildlife, and a NARS Commissioner. That meeting discussed the public access and current fencing situation, potential recreational values, and highlighted the imperiled ecosystem and species. There was also discussion and positions taken about various options for the original NAR proposal, no NAR proposal, and a proposal that included all of Kahikinui Forest Reserve.

The NARS Commission Enhancement Subcommittee asked that further discussions with Maui Branch yield management recommendations for the area. In May 2009, the Maui Branch met and consensed on a revised and smaller NAR proposal, which did not include the eastern portion of the Forest Reserve. Additionally, the branch agreed that areas above the proposed fences on both proposed NAR and Forest Reserve land have zero tolerance for ungulates, and that public access should also continue to be pursued, especially for hunters.

#### Previous Studies

A biological survey was done as part of the Environmental Assessment for the Forest Restoration Fence, but did not involve extensive reconnaissance of the entire area. Medeiros, et al. (1986) surveyed Nakula as part of a larger survey of South Haleakala's native vegetation. Over the course of his career, Robert Hobdy, retired Maui Forester, often spent time in the area and documented numerous rare plants.

No inventory of the area specifically proposed for NAR designation has been conducted.

# IV JUSTIFICATION (Specifics)

#### Scientific Value

The primary reason for designation of the Na Kula NAR is to protect an example of the leeward Haleakala *Koa* forest. This forest once covered an estimated 40,000 acres, extending from Makawao to Kaupo. It has been so badly impacted by human activities (primarily logging and cattle ranching) that it has been reduced to perhaps 5% of its' original range, and even this has been severely degraded. Active protection is necessary to prevent this last remnant of forest from disappearing.

Leeward *Koa* forests on slopes of the larger Hawaiian volcanoes, are unique in that the forest depends on largely on precipitation and fog drip from afternoon clouds created by convection and diurnal heating. They differ markedly from *Koa* forest that occurs on the windward slopes of the islands (an example is present at Hanawi NAR). Those forests are affected by the trade winds, and are much wetter, with a different suite of associated species.

Another important natural attribute of the proposed Na Kula NAR are the numerous small gullies that incise the mountain slope. These sheltered gulches provide moist, shady habitat for several rare plant species in what is otherwise a harsh, dry environment. The steep walls of the gulches have provided refuges in which the plants have been saved from goat browsing till now, but may not last for much longer.

The dramatic elevation change across the proposed reserve (5600 vertical feet in

2½ miles), and the corresponding change in moisture regimes has compressed several native habitats (from alpine summit desert to the moist forest of the afternoon fog belt) into a relatively small area. In addition to allowing for great species diversity in a compact area, the Reserve has potential to serve as a natural transect for studying such things as changes in vegetation in response to climate change.

Upland leeward *Koa* forest occurs on Mauna Loa, Mauna Kea and Hualalai volcanoes on the island of Hawaii. Only a few examples are protected, primarily in Hawaii Volcanoes National Park, Manuka NAR and Kipahoehoe NAR. Nakula has a much older geologic substrate than these Big Island locations, providing opportunities to compare patterns of plant succession and soil development.

The proposed Nakula NAR supports several different native habitats and a variety of native plant species. Numerous rare plant species are known from the area and surrounding lands. Common native forest birds inhabit the area; two endangered bird species and the Hawaiian bat are also present. The area has been proposed as a reintroduction site for the endangered Maui Parrotbill, Maui 'Alauahio, and 'Akohekohe. The Revised Recovery Plan for Hawaiian Forest Birds for the Maui Parrotbill populations states:

On southern and western exposures of East Maui (Halakala), a continuous "lei" or ring of suitable forest should be reconnected around the mountain, especially at upper elevations where mosquitoes are rare. Although the current parrotbill population is restricted to the wet ohia forest of windward East Maui, this may represent a contraction of range into marginal habitat following widespread habitat loss and degradation (Simon et al. 1998). Parrotbills were once found throughout leeward areas and are thought to prefer koa for foraging (Perkins, 1903). Habitat restoration and reestablishment of a population on the leeward or western exposures of East Maui is needed to help reduce extinction risk, and to increase the ecological breadth of the species to help buffer against climatic fluctuations. The restoration of koa to these montane regions is a key element of habitat restoration in these areas.

A small amount of unprotected, remnant mesic koa forest currently exists on State Forest Reserve and Department of Hawaiian Homelands properties in the Kahikinui region of southern Haleakala. This area holds great potential to provide suitable habitat for the parrotbill. The completion of fencing projects and initation of programs to eradicate ungulates are needed to restore the native canopy and understory. Fencing of over 2,000 acres (800 hectares) has already begun, and long-term plans involve protecion of over 20,000 acres (8,000 hectares). The subsequent removal of feral ungulates would allow the natural regeneration of koa and other plant species, and ground scarification and outplanting may be used to speed habitat restoration. This would could proceed to the east and west, eventually relinking the remant Kahikinui Forest to other forest on East Maui, possibly including Manawainui, Kaupo, and remnant koa forests near Kula (USFWS, 2006).

The Recovery Plan also states that recovery actions for the `Akohekohe, including reestablishment of a leeward population, are similar to plans for the Parrotbill (USFWS,

2006). Regarding conservation actions for the Maui `Alauahio: "ongoing fencing and ungulate control on Department of Hawaiian Homes Lands at Kahikinui will likely benefit the small `alauahio population there, and in general conservation efforts should also include continued protection and management of wildlife sanctuaries and refuges" (Mitchell, et al. 2006).

Invertebrates in the area are poorly studied, but it is likely to be important habitat for native insects. For example, the mesic *Koa* forest is habitat for native Carabid beetles. Recent surveys of relict *Koa* elsewhere on Haleakala revealed surprising beetle diversity, including new species and rediscoveries of insects thought to be extinct. The *Koa* at Nakula, which has never been inventoried, has a potentially rich beetle fauna as well.

Designation of this area as a NAR will "complete" the protection of representative examples of the natural communities found on the leeward slope of Haleakala. When combined with the nearby Kanaio NAR and Auwahi Preserve (mid-elevation dry and mesic forests), 'Ahihi-Kina'u NAR (marine and low elevation xeric habitat) and the Pu'u O Kali Preserve (lowland dry forest), designation of a Nakula NAR that includes montane and subalpine habitats will create a system of protected areas that encompass the entire range of elevation on leeward Haleakala – from sea to summit.

#### Representativeness

Most of the native habitats in the proposed reserve have been degraded to some degree; primarily by grazing animals such as cattle and goats. Excellent examples of native vegetation persist at higher elevations and on the walls of canyons too steep for ungulates to access. While the often severe alteration of natural conditions in some areas might be seen as a reason to preclude NAR designation for Nakula, the unique nature of this ecosystem, and the potential for recovery make it desirable for inclusion.

HRS Chapter 195 specifically allows for the preservation of areas "as relatively unmodified as possible", and "as natural a condition as practicable. Given that the Nakula tract contains the best remnant of a unique ecosystem as yet unprotected on Maui, some level of degradation can be accepted. All of the lands within the NAR system can be said to be altered from their natural condition to some degree; the Nakula tract is no more degraded than many other Reserves.

There are five native vegetation communities within the proposed Nakula NAR. They include a dry subalpine shrubland, two dry subalpine forest types, and two types of montane mesic forests. All four of the forest communities are considered globally imperiled due to their limited remaining range and severity of threats. The shrubland is considered vulnerable. Protection of the *Koal'Ohi'a Montane Mesic Forest* is the primary reason for creation of the Nakula NAR. While this plant community exists elsewhere, the leeward Haleakala occurrence has a unique mix of associated plant (and invertebrate) species. As such, it is important to preserve this last remaining example of a previously widespread forest.

Above the 1600m elevation is classified as subalpine, with the remainder of the proposed Reserve in the montane mesic zone, except for a small portion of dry cliff in Wailaulau gulch (TNC, 2006). Currently, Maui NARS only contains 10 acres in the subalpine ecosystem type, and 340 acres of montane mesic, which are found in the

Windward side of Halakala in Hanawi NAR (Menard, 2008). These represent less than 4% of the remaining extent of these ecosystems (Menard, 2008). There is no dry cliff representation in the NARS of Maui Nui, except for 80 acres in West Maui. There are only 300 acres of subalpine ecosystems represented in NARS statewide, making this the most unrepresented ecosystem type by acres in the NARS, except for montane dry ecosystems (Menard, 2008).

Besides the Koal'Ohi'a forest, the other natural vegetation communities of Haleakala's leeward uplands are not well represented in the Hawaii NARS. Similar montane and subalpine habitats are protected in the Manuka and Kipahoehoe NARs on Hawaii, but in limited extent and on very different geologic substrate.

Some Dry Montane and Subalpine shrublands and forests are protected in Haleakala and Hawaii Volcanoes National Parks. All of these occurrences are threatened by fire, and on the Big Isle, by volcanic activity as well. Tropical dryland forests (especially those at high elevation) are among the most imperiled ecosytems in the world. Establishment of a Nakula NAR would be an important step in preserving what remains of this rapidly vanishing habitat.

#### Natural Communities and their Status

Plant community classifications follow Gagne and Cuddihy in Wagner et al., 1999.

Between the top of the proposed reserve at 9200' and approximately 8000' *Pukiawe/Ohelo Dry Subalpine Shrubland* predominates, and is relatively intact. A dense *pukiawe* shrubland predominates, interspersed with native grass and fern patches. Feral goats and pigs are present, and have disturbed limited areas.

Between 8000' and 6500', the vegetation has been severely impacted by goats and the mountain has been mostly denuded of native vegetation. However, remnants of 'Ohi'a Subalpine Dry Forest and Mamane Subalpine Dry Forest can still be found in some of the steeper gulches, or in areas where the underlying substrate has resisted erosion.

Below the temperature inversion layer at about 6500' elevation, a Koa/Ohi'a Montane Mesic Forest develops. At the upper reaches, this forest is a dry subtype, with Koa canopy and an understory of tall 'A'ali'i shrubs. As moisture increases with decreasing elevation, species diversity and tree size increase, with this community being best expressed between 3500' and 4500' elevation. Most of the rare species listed later in this document would be expected to occur in this habitat. Due to ungulate grazing, the natural forest understory has been largely eliminated and replaced by introduced pasture grasses. However, gulches, cliff faces and other protected areas still contain a diverse assemblage of native ferns and other understory plants.

This portion of the Reserve also contains numerous gulches that provide a unique sheltered microhabitat, as well as springs and seeps that feed intermittent streams.

Below 3500' elevation, moisture decreases, and the vegetation grades into a very degraded remnant of what was once a diverse assemblage of dryland trees; classified loosely as *Olopua Montane Mesic Forest*. This community is found in a very small area at the lower extent of the proposed Reserve; within the canyon of Wailaulau gulch.

#### Rarity

Three plant species listed as endangered (E) or candidates for listing (C) for have recently been recorded within the boundaries of the proposed Nakula NAR, as well as two Species of Concern (SOC). There are an additional 15 rare plant species recorded from similar habitat in the immediate surrounding area (6 E, 5 C, 4 SOC) that could potentially occur within the proposed NAR, or would be appropriate for reintroduction. See table in Appendix for a complete listing of rare plants known from the area.

East of Pahihi gulch falls within unit "H" of Federally designated critical plant habitat (CH) on the island of Maui. It includes critical habitat for the following endangered plants: <u>Argyroxiphium sandwicense ssp. macrocephalum</u> (Haleakala silversword), and <u>Bidens micrantha ssp. kalealaha</u> (koʻokoʻolau).

Critical habitat for numerous other species was designated on the lands immediately adjacent to Nakula (the DHHL lands). The State Forest Reserve was excluded from CH designation to prevent adding additional regulatory burdens to conservation practices on the land, but is still important habitat. The exemption from CH designation implies that the State intends to implement protective management on these lands independent of Federal mandate. Fencing, forest restoration, and designation as a NAR are consistent with this goal.

In addition to the individual rare species, the *Mesic Montane Koal'Ohi'a* forest ecosystem that is the 'centerpiece' of the proposed NAR is itself rare. Logging, cattle ranching and fire have greatly reduced the extent of this forest type statewide. On Maui, it has been reduced to perhaps 5% of the original range, of which the Nakula tract is a significant portion. This forest type, as well as the dry subalpine *Mamane* and 'Ohi'a forests at higher elevation, are considered globally imperiled.

The Hawaiian goose or *Nene* has been observed in the area, and the rocky Subalpine uplands are potential nesting sites for the Hawaiian petrel or '*Ua'u*. The Hawaiian hoary bat ('*Ope'ape'a*) is also a likely resident of the area. All three of these are endangered species.

As stated earlier, the aim of the forest restoration project is restore the *Koa* forest community in order to expand habitat to provide for reintroduction of the endangered Maui parrotbill. Other rare Maui forest birds such as the 'Alauahio and 'Akohekohe may also benefit.

# Biological/Ecological Design

The boundaries of the proposed Nakula NAR were drawn to include areas where native canopy still exists, where soil loss and noxious weed invasion are limited, and where restoration efforts would be feasible. Extremely steep and/or highly degraded areas were excluded.

A primary consideration in the design of the Reserve was to capture the dramatic elevation change (5600 vertical feet in 2½ miles), and the corresponding change in moisture regimes (from the moist forest of the afternoon fog belt up to the harsh desert at the summit), that compresses several native habitats into a relatively small area.

A secondary consideration was to capture as much lateral variation along the mountain contour as possible. Geologic or climactic factors seem to be influencing

timberline and forest composition across the mountain slope. *Koa* dominated forest is prevalent on the western side of the proposed Reserve, while a dry forest of 'Ohi'a trees persists at high elevations to the east.

Noteworthy geologic features include highly dissected exposures of the Kula volcanic series, mantled with soils derived from ash and cinder deposits. The Pu'u Ali'i cinder cone is a prominent feature located at 8000' elevation.

The numerous gullies and gulches along the heavily dissected mountain slope provide sheltered micro-habitats that allow forest vegetation to 'finger' upslope into the subalpine region. These drainages also hold numerous springs and seeps which may provide habitat for native invertebrates.

From a regional perspective, the proposed Nakula NAR is important because of the contrast it will provide to activities on surrounding lands. A major force driving the Leeward Haleakala Watershed Restoration Partnership is the desire to develop a sustainable commercial *Koa* forestry industry on Maui. Having a protected Natural Area at the core of an area where natural resources are available for industrial and/or indigenous use is in line with sustainable land use model applied world-wide.

Another consideration in the design of this preserve relates to the protection of *Koa* forest on a statewide level. *Koa* is by far the most valuable native tree species in Hawaii. Protecting natural genetic diversity is an important consideration for development of a commercial forest industry.

Koa occurs on most of the major Hawaiian islands. On the larger islands, there are often disjunct populations, with different tree morphology; roughly corresponding to lowland/windward/wet and montane/leeward/mesic subtypes. The second subtype (present at Nakula) generally produces the most valuable timber.

Table 3 in the appendix provides a matrix of the distribution of these *Koa* subtypes state-wide, and lists some of the areas that the *Koa* forest is (or could be) under active management with a mandate for preservation of the ecosystem and genetic diversity. A review of this table shows that establishing a Nakula NAR will fill the last major gap in protection of important areas of *Koa* diversity state-wide.

#### Location and Size

The proposed Nakula NAR is located on the southern slope of Haleakala on Maui in the Hana District, and includes approximately 1517 acres (out of 3700) of land presently within the State's Kahikinui Forest Reserve. The area is identified as a portion of TMK 2-1-8-1-6 and 2-1-8-1-9.

The Reserve boundaries are designed to encompass a wide elevational gradient. Surrounding the boundaries are also areas where reforestation, fencing and other management activities might be feasible, and are proposed for fencing. The portion of the Kahikinui FR (about 900 acres at lower elevation) excluded from this proposal is highly degraded and may be better suited for other uses, such as game management.

Neighboring the reserve to the north (uphill) is Haleakala National Park. To the west are lands administered by the Department of Hawaiian Homelands (DHHL). To the east are private lands owned by the Campbell Estate (likely to become part of Haleakala National Park). South and east neighbors are State-owned lands leased for pasture, and that portion of the Kahikinui Forest Reserve not proposed for NAR designation.

#### Threats (Human/Biological)

The greatest immediate threat to the proposed Nakula NAR is continued grazing and trampling by feral ungulates, including goats, cattle, deer and pigs.

Secondary threats include fire, and invasion by non-native weeds, including pasture grasses, as well as trees such as *Bocconia*, and *Grevillea*.

Tertiary threats include the loss of genetic diversity as population of native plants, birds and invertebrates decline.

#### Present Level of Protection

The proposed NAR lies within the State Conservation District, Resource (R) Sub-zone.

According to Hawaii Revised Statutes, Title 13, Chapter 5, the objective of the Resource Sub-zone is to "...develop, with proper management, areas to sustain use of the natural resources." Some allowable activities identified for the Resource subzone include national, state, county or private parks; outdoor recreation; commercial forestry; mining and extraction; astronomy facilities, and aquaculture.

However, the R Sub-zone may not be appropriate for this area. The Limited (L) Sub-zone is recommended for areas "...susceptible to floods and soil erosion, lands undergoing major erosion damage requiring corrective action...", and areas with a "general slope of 40 percent or more." The Protective (P) Sub-zone includes lands "necessary for protecting watersheds" and "necessary for preserving natural ecosystems of native plants, fish and wildlife, particularly those which are endangered."

Given the environmentally fragile nature of this area, and the presence of endangered species, a change in Sub-zone to L or P is warranted, particularly if NAR designation takes place.

The area proposed as a NAR is presently within the Forest Reserve system, and is subject to "multiple uses" as opposed to the strict preservation mandate of the NAR system.

The recently undertaken fencing and forest bird habitat restoration effort will doubtless benefit the Nakula forest, but it confers no formal protected status, nor is there any assurance that funding/staffing will be available to continue the project beyond the initial stages.

#### Long-term Ecological Viability

Despite being degraded by years of cattle and goat activity, the Nakula forest has great potential for natural regeneration. It has been repeatedly demonstrated that *Koa* forest can rapidly reclaim disturbed areas once grazing animals are removed. Restoration of degraded areas at higher elevations may be problematic, but it should still be possible to restore native vegetative cover to many of the now denuded areas.

If Kahikinui and the other areas adjacent to the Nakula tract are not protected, this area will be difficult to sustain as a natural system. However, the recent interest in restoration of the regional watershed is encouraging. Designating this important core section of Haleakala's leeward forest as a NAR would enhance the ability of the Reserve

System to participate and contribute to conservation and restoration actions across the entire watershed.

# Environmental Consequences of No Action

The environmental consequences of no action will likely be the continued degradation and eventual loss of this unique remnant of Maui's natural heritage. Designation of the area as a NAR will create a strictly protected status for the area, with resource management funding and staff.

#### Urgency

Degradation of this area by cattle and goats is well documented and has been happening for almost 200 years. The area was designated a Forest Reserve 80 years ago, but minimal protective action has ever taken place. If the trend continues, the forest will undoubtedly degrade beyond hope of recovery. How much longer will we wait?

While the recent push for fencing and restoration is encouraging, it confers no formal protected status, nor is there any assurance that funding will continue in the longer term. DOFAW staff based on Maui are minimally involved with this project; seldom visiting the area. The recent fence construction is being done by private contractors, and administered from Honolulu. For the restoration effort to be successful, it needs to have permanent on-island staffing and adequate long term funding. It is entirely appropriate that native ecosystem restoration efforts such as this be placed under the purview of the NARS program. The sooner that the area is placed within the Reserve system, the sooner NARS staff can become fully involved and help with the restoration effort.

It is critical to make this addition to the NAR system while the Leeward Haleakala Watershed Restoration Partnership is in its' formative stages. NAR designation will allow better cooperation and increased resources available for the Partnership.

#### V. MANAGEMENT NEEDS

# Threats Requiring Management

As noted earlier, threats to the proposed addition to the proposed Nakula NAR include:

- Grazing and trampling by feral ungulates, including goats, cattle, deer and pigs;
- Invasion by non-native plants, including pasture grasses and non-native weeds.
- Fire.
- Loss of genetic diversity.

Protective management would primarily entail construction of fences (on-going) to exclude feral ungulates from the reserve, and the removal of any animals within the fences.

Weed control would focus primarily on eradicating incipient populations of nonnative tree species. Natural regrowth/replanting of Koa may provide a natural control for pasture grasses as increased canopy cover may shade them out.

Fire threats could be mitigated by developing fuel breaks or shade belts to slow

fire spread, as well as developing infrastructure such as reservoirs and helicopter dip tanks.

Outplanting, predator control and translocation of native wildlife would address the loss of native biodiversity.

Administrative (size, boundaries, access: roads & trails, maps more specific than in introduction, TMKs)

The overall size of the proposed Na Kula NAR is approximately 1517 acres. It includes all of TMK 2-1-8-1-6, and the western portion of TMK 2-1-8-1-9. Maps 1 and 2 in the appendix depict the general location of the proposed Reserve, and its' relation ship to adjoining properties. This land is under Section 5 (b) of the Hawaii Admission Act.

Approximately 2200 acres would remain in Forest Reserve designation. The southernmost part of the Forest Reserve at a lower elevation has been almost completely denuded of native vegetation. It is also extremely steep and dissected by deep gulches, making fencing or other management difficult if not impossible.

The Nakula NAR would be a rectangle (roughly 2 miles long by 1.3 mile wide), with a triangular protrusion at the south-western corner extending an extra .5 miles. Elevations range from 3600 to 9200 feet in elevation. The western boundary approximately follows the canyon carved by Waiopae stream; a ridge between the two forks of Pahihi stream forms the eastern boundary. The upper boundary is marked by Haleakala National Park's perimeter fence.

The lower boundary of the proposed NAR is more complex. East of Wailaulau canyon, it follows a line at roughly the 5000' elevation. On the western side the boundary dips downhill to include the triangular area between major forks of Wailaulau. Between Pahihi and Waiopae gulches, this lower boundary is marked by the newly constructed fence between the FR and pasture leased to Haleakala Ranch.

There are no roads or trails accessing the proposed NAR. Foot travel routes typically taken to enter this area contour across the mountain through the Kahikinui FR, or below the National Park boundary fence. The area can be reached from below by walking up through pastures owned/leased by Haleakala Ranch.

An important component for the success of regional conservation efforts on Leeward Haleakala is public support. While reforestation of the area will receive strong support, there is also a need to address the interests of the hunting public on Maui.

Large scale conservation efforts on Maui such as the recently formed watershed partnerships run the risk of alienating hunters who perceive conservation efforts as encroaching on their interests. This is especially problematic on the south and eastern sides of Haleakala where there is still a significant rural and native Hawaiian population, for whom the ability to harvest game for subsistence is still important.

The Nakula NAR should be integrated into a larger landscape plan that allows for strict protection of biologically important areas, but also creates improved access for hunting and game management in appropriate areas.

One suggested means to achieve this goal is depicted on Map 5 in the appendix. The State of Hawaii owns the lands below the eastern portion of the Kahikinui FR. This 1565 acre parcel (TMK 2-1-8-1-3) is leased for pasture purposes. However, only part of this parcel is usable as pasture; approximately 580 acres is the steep canyon of Pahihi

gulch. Modifying the lease to allow public hunting in the canyon bottom would provide hunters access to a huge goat population in the presently land-locked portion of the Kahikinui Forest Reserve.

#### VI. PUBLIC SUPPORT

Agencies, Organizations, and Individuals Contacted

Leeward Haleakala Watershed Restoration Partnership Department of Land and Natural Resources – Division of Forestry and Wildlife Maui Branch

## VII. BIBLIOGRAPHY/REFERENCES

DHHL, Kahikinui Forest Reserve Community Management Conceptual Plan 7/1995

DOFAW, Environmental Assessment for Kahikinui Forest Restoration Fence 2004 Scott Fretz

Herbst, Wagner et al. Manual of The Flowering Plants of Hawaii

Hobdy, R. pers. comm. 2005

Liebherr, James K. PhD, pers comm. 2005 email, Cornell University Entomology Dept.

Medeiros, A.C., Loope, L. L., Holt, R. A. 1986 Status of the native flowering plant species on the south slope of Haleakala, east Maui Cooperative National Park Studies Unit, University of Hawaii Technical Report 59

USFWS Hawaii Endangered Plant Species List 10/2005 Marie Bruegmann

- U.S. Fish and Wildlife Service, 2006. Revised Recovery Plan for Hawaiian Forest Birds. Region 1, Portland Org. 622 pp.
- Simon, J.C., T. K. Pratt, K. E. Berlin, and J. R. Kowalsky. 1998. Age and Sex Identification of Akohekohe. Journal of Field Ornithology. 69:654-660.
- Perkins, R. C. L. 1903. Vertebrata. Pp. 365-466 in D. Sharp (Editor). Fauna Hawaiiensis. Vol 1, part IV. Cambridge University Press, UK.
- TNC, Menard, T. 2008. Native Hawaiian Ecosystems Represented in Natural Area Reserves. Powerpoint presentation given to the NARS Commission on April 21, 2008.
- Ecoregional Planning Team, The Nature Conservancy Hawai'i. 2006. An Ecoregional Assessment of Biodiversity Conservation for the Hawaiian High Islands. <a href="http://www.hawaiiecoregionplan.info/home.html">http://www.hawaiiecoregionplan.info/home.html</a>

## **Appendices**

Table 1

Rare Plants Recorded From Vicinity of Proposed Nakula NAR

Scientific Name	Common Name	Federal Status	CH info	Location Info
Argyroxiphium sandwicense ssp. macrocephalum	ʻahinahina, Haleakala silversword	E	В	2
Bidens micrantha ssp.	koʻokoʻolau	E	В	1
kaleaha Canavalia pubescens	'awikiwiki	С		2
Clermontia lindseyana	'ohawai	E	В	1
Cyanea arborea	haha	SOC		2
Cyanea obtusa	haha	С		2
Cyrtandra bisserata	haʻiwale	SOC		11
Cytrandra oxybapha	ha'iwale	С		2
Diellia erecta		E	В	2
Diplazium molokaiense		E	В	1
Geranium multiflorum	nohoanu	E	В	2
Huperzia mannii		E	В	2
Neraudia sericea		E	В	2
Ochrosia haleakalae	holei	С		2
Phyllostegia haliakalae	Tiolo.	SOC	В	1
Portulaca villosa		soc		2
Ranunculus mauiensis	makou	С		2
Schidea diffusa ssp.		SOC		2
Stenogyne haleakalae		SOC		?
Zanthoxylum hawaiiensis	ʻaʻe	E		2

Federal Status E = Endangered, C = Candidate for Listing, SOC = Species of concern

**CH Info** Critical plant habitat designated: A = within proposed NAR, B = Adjacent lands with identical habitat

**Location info** 1 = recently recorded from within proposed NAR, 2 = recently recorded from lands adjacent to proposed NAR with identical habitat; could occur within NAR, ? = possibly extinct, recorded from vicinity of NAR

#### Table 2

# Rare Animals Found in Vicinity of Proposed Nakula NAR

Hawaiian Petrel *'u'a'u*, <u>Pterodroma sandwichensis</u> Hawaiian Goose, *nene*, <u>Nesochen sandwichensis</u> Hawaiian Bat, 'ope'ape'a, <u>Lasiurus semotus cinereus</u> Blackburn's Sphinx Moth, <u>Manduca blackburni</u>

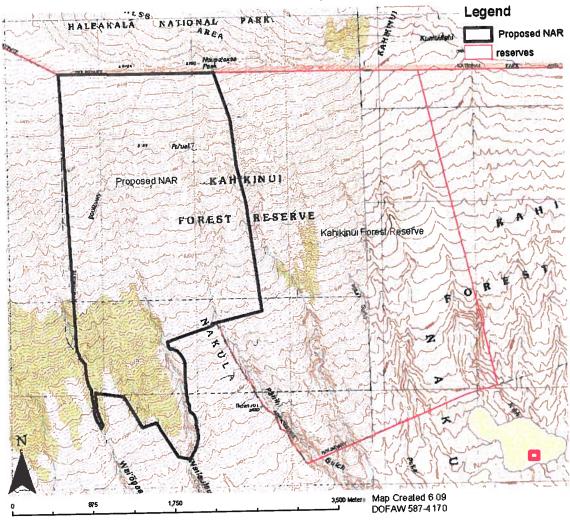
Table 3

Summary of Important Areas Presently (or Potentially) Managed for Protection of Native *Koa* Forest Ecosystems Statewide

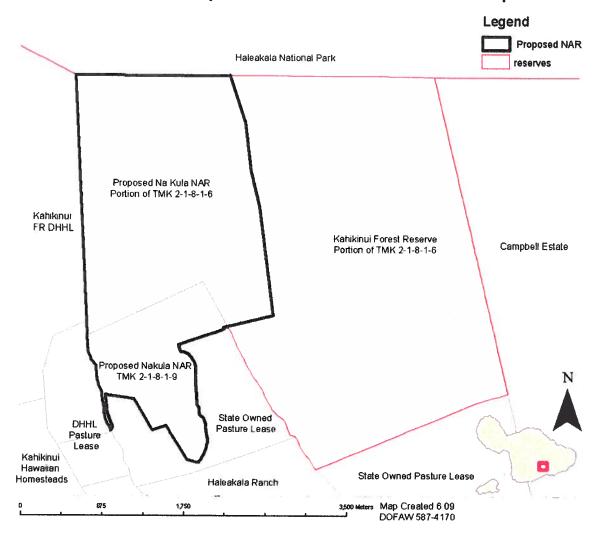
Island / Mountain Mass	Wet/Windward/ Lowland Subtype	Dry/Leeward/ Montane Subtype	
Big Island	3.33,60	Montane Subtype	
Mauna Kea	Laupahoehoe NAR Hakalau NWR	Hakalau NWR	
Mauna Loa	Puu Makaala NAR	Hawaii Volcanoes NP Manuka NAR Kipahoehoe NAR Kona Hema Preserve Hakalau NWR Kona Unit	
Hualalai	?	Puu Waawaa FBS	
Kilauea	?	Hawaii Volcanoes NP	
Maui			
Haleakala	Hanawi NAR Haleakala NP Waikamoi Preserve	NOT PROTECTED	
West Maui	?	Lihau NAR	
Molokai	?	?	
Lanai	?	?	
Oahu		·	
Koolau mountain	Proposed Poamoho NAR Koolau NWR	?	
Waianae mountain	?	Kaala NAR Pahole NAR Honouliuli Preserve	
Kauai ? = unknown; significant exam	Wainiha, Lumahai and Limahuli valleys, Na Pali Coast SP	Kuia NAR	

<sup>? =</sup> unknown; significant examples of *Koa* forest no longer remain, or *Koa* dominated habitat may never have existed. NAR = Natural Area Reserve, NWR = National Wildlife Refuge, NP = National Park, SP = State Park

# Na Kula NAR Proposal



# Na Kula NAR Proposal TMKs and Landownership



92			